

STATE OF OKLAHOMA

1st Session of the 57th Legislature (2019)

COMMITTEE SUBSTITUTE

FOR

SENATE BILL NO. 931

By: Rosino

COMMITTEE SUBSTITUTE

An Act relating to veteran guardianships; creating the Veterans Volunteer Guardianship Act; requiring certain existing veteran guardianships comply with certain guardianship laws; directing district court to review certain existing guardianships; authorizing guardianship of veteran appointments; specifying type of guardian; providing guardianship petition and order content requirements; making certain guardianship duties, requirements and protections applicable to guardianships established under this act; requiring guardian maintain regular contact with certain entities and individuals; providing ward and guardian eligibility requirements; construing provisions of this act; requiring bond; authorizing waiver or reduction of bond under certain circumstances; directing bond to be provided or reimbursed by the Oklahoma Department of Veterans Affairs under certain conditions; requiring certain federal fiduciary accountings be included in certain annual accountings to the district court; authorizing a guardian to work in consultation with certain federally appointed institutional fiduciary; amending 30 O.S. 2011, Sections 3-104 and 3-110, as amended by Section 2, Chapter 320, O.S.L. 2016 (30 O.S. Supp. 2018, Section 3-110), which relate to adult guardianships; expanding list of priorities for court selection of guardians; requiring certain notice to the Secretary of the United States Department of Veterans Affairs; updating statutory language; amending 30 O.S. 2011, Section 4-201, which relates to guardian's bond; updating reference; amending 30 O.S. 2011, Section 4-303, which relates to settlement and allowance accounts; updating reference; amending

1 56 O.S. 2011, Section 192, which relates to exemption  
2 from costs in guardianship cases; exempting  
3 guardianships of persons receiving veteran disability  
4 compensation or pension from certain guardianship  
5 costs; repealing 72 O.S. 2011, Sections 126.1, 126.2,  
6 126.3, 126.4, 126.5, 126.6, 126.7, 126.8, 126.9,  
7 126.10, 126.11, 126.12, 126.13, 126.14, 126.15,  
8 126.16, 126.17, 126.19, 126.20, 126.22 and 126.23,  
9 which relate to the Revised Uniform Veterans'  
10 Guardianship Act; recodifying 72 O.S. 2011, Section  
11 126.18, which relates to proceedings to commitment;  
12 providing for codification; and declaring an  
13 emergency.

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BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

SECTION 1. NEW LAW A new section of law to be codified  
in the Oklahoma Statutes as Section 191 of Title 72, unless there is  
created a duplication in numbering, reads as follows:

This act shall be known and may be cited as the "Veterans  
Volunteer Guardianship Act".

SECTION 2. NEW LAW A new section of law to be codified  
in the Oklahoma Statutes as Section 192 of Title 72, unless there is  
created a duplication in numbering, reads as follows:

A. 1. Any guardianship established under the authority of the  
Revised Uniform Veterans' Guardianship Act and in existence on  
November 1, 2019, shall comply with the provisions of Title 30 of  
the Oklahoma Statutes for guardianships for an incapacitated person  
or partially incapacitated adult person and shall remain in full  
force and effect unless modified or terminated.

1        2. All guardians shall retain the powers assigned to them,  
2 unless otherwise modified or terminated by the court.

3        B. The chief judge of each district court shall establish a  
4 schedule by court rule which shall provide for a court review by  
5 November 1, 2020, of each guardianship case in which a guardian was  
6 appointed pursuant to the Revised Uniform Veterans Guardianship Act  
7 prior to November 1, 2019.

8        SECTION 3.        NEW LAW        A new section of law to be codified  
9 in the Oklahoma Statutes as Section 193 of Title 72, unless there is  
10 created a duplication in numbering, reads as follows:

11        A. A guardian or limited guardian may be appointed for an  
12 incapacitated or partially incapacitated adult veteran by the court  
13 in accordance with the procedures and requirements in Section 3-101  
14 of Title 30 of the Oklahoma Statutes.

15        B. A guardian shall be appointed as a general or limited  
16 guardian as defined by Section 1-109 of Title 30 of the Oklahoma  
17 Statutes.

18        C. The petition and orders for guardianship shall cite the  
19 Veterans Volunteer Guardianship Act if the guardianship is intended  
20 to be governed by and availed of the benefits of the Veterans  
21 Volunteer Guardianship Act.

22        D. Unless otherwise provided in the Veterans Volunteer  
23 Guardianship Act, a guardian appointed to a guardianship established  
24 pursuant to this act shall be subject to all the duties,

1 requirements and protections provided to a guardian to an  
2 incapacitated person or partially incapacitated person under Title  
3 30 of the Oklahoma Statutes. In addition, the guardian shall  
4 maintain:

5 1. Regular contact with the subject of the proceeding for  
6 purposes of assessing the person's capabilities, limitations, needs  
7 and opportunities; and

8 2. If applicable, regular contact with the social workers,  
9 health care providers or institutions that provide services to the  
10 subject of the proceeding.

11 SECTION 4. NEW LAW A new section of law to be codified  
12 in the Oklahoma Statutes as Section 194 of Title 72, unless there is  
13 created a duplication in numbering, reads as follows:

14 A. The subject of the proceeding in a guardianship established  
15 pursuant to the Veterans Volunteer Guardianship Act shall:

16 1. Meet the requirements of "veteran" pursuant to Section 2 of  
17 Title 72 of the Oklahoma Statutes;

18 2. Be a resident of this state; and

19 3. Be in receipt of a veteran's disability compensation or  
20 pension from the United States Department of Veterans Affairs  
21 pursuant to Title 38 of the Code of Federal Regulations or in  
22 receipt of benefits under the Supplemental Nutrition Assistance  
23 Program.  
24

1       B. The current or prospective guardian in a guardianship  
2 established pursuant to the Veterans Volunteer Guardianship Act  
3 shall:

4       1. Be an individual;

5       2. Be a resident of this state;

6       3. Not be related by blood, adoption or marriage to the subject  
7 of the proceeding within the third degree of affinity or  
8 consanguinity;

9       4. Not be considered ineligible or barred from serving as a  
10 fiduciary for a veterans affairs beneficiary under Section 13.130 of  
11 Title 38 of the Code of Federal Regulations; provided, that any  
12 guardian appointed under the Veterans Volunteer Guardianship Act  
13 that is subsequently denied appointment as a fiduciary shall provide  
14 notification to the court within thirty (30) days of receipt of  
15 notice of the denial;

16       5. Serve on a volunteer basis and waive compensation for  
17 services as a guardian; provided, the guardian may receive  
18 reimbursement of expenses incurred on behalf of the subject of the  
19 proceeding that are authorized by court order and subject to the  
20 limitations imposed by the court; and

21       6. Be availed of any benefits and subject to any additional  
22 requirements promulgated by rules or policy of the Oklahoma  
23 Department of Veteran Affairs, as the Department deems beneficial to  
24 the recruitment of community volunteer guardians and protection of

1 the interest of the wards, including but not limited to background  
2 checks.

3 C. Nothing in this section shall be construed to prevent a  
4 guardian or prospective guardian from receiving compensation for  
5 services as a fiduciary appointed by the United States Department of  
6 Veterans Affairs or as a court-ordered guardian that is otherwise  
7 authorized under Title 30 of the Oklahoma Statutes and does not cite  
8 authority or request benefits from the provisions of the Veterans  
9 Volunteer Guardianship Act.

10 D. Nothing in this section shall entitle a guardian of the  
11 property of a veteran to payments on behalf of the subject of the  
12 proceeding for veteran's benefits unless the guardian has made  
13 application to the United States Department of Veterans Affairs for  
14 appointment as a fiduciary as required by federal law.

15 SECTION 5. NEW LAW A new section of law to be codified  
16 in the Oklahoma Statutes as Section 195 of Title 72, unless there is  
17 created a duplication in numbering, reads as follows:

18 A. Before the entry of an order appointing a person as the  
19 guardian or limited guardian of the property of an incapacitated or  
20 partially incapacitated veteran pursuant to the Veterans Volunteer  
21 Guardianship Act is submitted and before the letters of guardianship  
22 issue, the court shall require the person to be appointed to provide  
23 a bond, in an amount of the value of intangible personal property as  
24 alleged in the petition or otherwise determined by the court at the

1 hearing on the petition, plus projected annual income of the subject  
2 of the proceeding from all sources, rounded to the nearest One  
3 Hundred Dollars (\$100.00).

4 B. The court may waive or reduce the amount of the bond  
5 required in subsection A of this section when the guardian's  
6 authority does not include management of the property of the subject  
7 of the proceeding.

8 C. The bond shall be provided or reimbursed by the Oklahoma  
9 Department of Veterans Affairs, subject to availability of funds,  
10 provided the guardian and subject of the proceeding meet the  
11 requirements in subsections A and B of Section 4 of this act.

12 SECTION 6. NEW LAW A new section of law to be codified  
13 in the Oklahoma Statutes as Section 196 of Title 72, unless there is  
14 created a duplication in numbering, reads as follows:

15 A. If the guardian is appointed as a fiduciary by the United  
16 States Department of Veterans Affairs pursuant to regulations  
17 adopted by the Department in any applicable part of Title 38 of the  
18 Code of Federal Regulations, the fiduciary accounting provided to  
19 the Department pursuant to Section 13.280 of Title 38 of the Code of  
20 Federal Regulations shall be included in the annual accounting filed  
21 with the district court as part of the annual accounting of a  
22 guardian of the property as required by Section 4-303 of Title 30 of  
23 the Oklahoma Statutes.

1 B. A guardian may work in consultation with an institutional  
2 fiduciary appointed by the Department pursuant to Title 38 of the  
3 Code of Federal Regulations and include information provided by the  
4 institutional fiduciary in the annual accounting of a guardian of  
5 the property as required by Section 4-303 of Title 30 of the  
6 Oklahoma Statutes.

7 SECTION 7. AMENDATORY 30 O.S. 2011, Section 3-104, is  
8 amended to read as follows:

9 Section 3-104. A. The following priorities shall guide the  
10 selection by the court of a guardian or limited guardian of an  
11 incapacitated or partially incapacitated person from among those  
12 eligible:

13 1. The individual or individuals nominated by the subject of  
14 the proceeding pursuant to Section 3-102 of this title;

15 2. The current guardian or limited guardian appointed or  
16 recognized by the appropriate court of any other jurisdiction in  
17 which the incapacitated or partially incapacitated person resides;

18 3. An individual nominated by the will or by other writing of a  
19 deceased parent, spouse, or an adult child who was serving as the  
20 guardian or limited guardian of the subject of the proceeding;

21 4. The spouse of the subject of the proceeding;

22 5. An adult child of the subject of the proceeding;

23 6. A parent of the subject of the proceeding;

24 7. A sibling of the subject of the proceeding; ~~or~~



1        8. Any individual approved by the court with whom the subject  
2 of the proceeding has been living for more than six (6) months prior  
3 to the filing of the petition. Provided that any owner, operator,  
4 administrator or employee of a facility subject to the provisions of  
5 the Nursing Home Care Act, the Residential Home Care Act or the  
6 Group Homes for the Developmentally Disabled or Physically  
7 Handicapped Persons Act shall not be appointed guardian or limited  
8 guardian of a resident of such facility unless ~~said~~ the owner,  
9 operator, administrator or employee is the spouse of ~~said~~ the  
10 resident, or a relative of ~~said~~ the resident within the second  
11 degree of consanguinity and is otherwise eligible for appointment;  
12 or

13        9. If applicable, an individual volunteer qualified for  
14 appointment as a guardian of a veteran pursuant to the Veterans  
15 Volunteer Guardianship Act.

16        B. When the guardian or limited guardian of an incapacitated or  
17 partially incapacitated person is the guardian of property only, the  
18 court may appoint an organization which is eligible to manage the  
19 financial resources of an individual and has fiduciary powers, or  
20 its successor in interest, when:

21        1. Such organization is nominated by the subject of the  
22 proceeding pursuant to Section 3-102 of this title; ~~or~~

23        2. Such organization is nominated by a person eligible to make  
24 such nomination pursuant to Section 3-103 of this title; or

1        3. The appointment of such organization is in the best interest  
2 of the subject of the proceeding.

3        C. The court shall make reasonable inquiry to determine whether  
4 the person or organization proposed to serve as the guardian or  
5 limited guardian of an incapacitated or partially incapacitated  
6 person is suitable and will exercise the powers and carry out the  
7 duties and responsibilities of guardian or limited guardian in the  
8 best interest of the ward. The court shall also inquire of the  
9 proposed guardian of the person of the ward as to how the guardian  
10 proposes to provide for the care of the ward, and of the proposed  
11 guardian of the estate of the ward as to how the guardian proposes  
12 to manage the property of the ward and to provide for the ward's  
13 financial care. The court shall make such orders with respect  
14 thereto as the court deems to be for the best interest of the ward.

15        D. A public agency shall not be appointed to serve as guardian  
16 for an adult except as provided in Section 1415 of Title 10 and  
17 Section 10-108 of Title 43A of the Oklahoma Statutes.

18        SECTION 8.        AMENDATORY        30 O.S. 2011, Section 3-110, as  
19 amended by Section 2, Chapter 320, O.S.L. 2016 (30 O.S. Supp. 2018,  
20 Section 3-110), is amended to read as follows:

21        Section 3-110. A. The court shall cause notice to be served of  
22 the time and place of the hearing on the petition requesting the  
23 appointment of a guardian for an incapacitated or partially  
24 incapacitated person on:

1        1. The subject of the proceeding; and

2        2. The following persons, other than the petitioner, who are  
3 known to the petitioner or whose existence and address can be  
4 ascertained by the petitioner with reasonably diligent efforts:

5            a. the spouse, if any, of the subject of the proceeding,

6            b. the attorney, if any, of the subject of the  
7 proceeding,

8            c. all adult children of the subject of the proceeding,

9            d. if there is no such adult child, the then living  
10 parent or parents of the subject of the proceeding, or

11           e. if there is no such parent, all adult brothers and  
12 sisters of the subject of the proceeding, and all  
13 adult children of any deceased brothers or sisters of  
14 the subject of the proceeding, and all adult  
15 grandchildren of the subject of the proceeding;

16        3. In case no person listed in paragraph 2 of this subsection  
17 is given notice, notice shall be given to at least one and not more  
18 than three of the nearest adult relatives of the subject of the  
19 proceeding who are known to the petitioner or whose existence and  
20 address can be ascertained with reasonably diligent efforts;

21        4. If not the petitioner, any person or organization which, in  
22 the petition, is proposed to serve as guardian or limited guardian  
23 or, to the extent such nomination is known to the petitioner, who is  
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1 nominated by will or other writing to serve as guardian or limited  
2 guardian;

3 5. To the extent known to the petitioner:

4 a. the person or facility having care or custody of the  
5 subject of the proceeding, and

6 b. the Department of Human Services or the Department of  
7 Mental Health and Substance Abuse Services, if ~~said~~  
8 the Departments are providing services to the subject  
9 of the proceeding;

10 6. As appropriate, the ~~Veterans Administration pursuant to~~  
11 ~~Section 126.8 of Title 72 of the Oklahoma Statutes~~ Secretary of the  
12 United States Department of Veterans Affairs if the subject of the  
13 proceeding is a veteran and is reasonably believed to be eligible  
14 for or in receipt of benefits or services from the Department; and

15 7. Any other person as directed by the court.

16 B. A copy of the pleading which gave rise to the notice shall  
17 be attached to any notice served pursuant to this section.

18 C. Except for actions appointing a special guardian pursuant to  
19 Section 3-115 of this title:

20 1. Notice shall be served personally on the individual who is  
21 the subject of the proceeding at least ten (10) days before the time  
22 set for hearing. Such personal service may be made by the attorney  
23 for the petitioner, sheriff, or licensed process server. The person  
24 making such services shall make proper return thereof; and

2. Notice to other persons entitled to notice of a hearing on the original petition requesting the appointment of a guardian shall be mailed by regular first-class mail at least ten (10) days before the time set for the hearing. Such service by mail may be made by the court clerk, deputy court clerk or attorney for the petitioner.

D. The notice to the subject of the proceeding shall set forth the date, time, place, and purpose of the hearing to which the notice refers. Such notice shall be substantially in the following form:

## NOTICE OF HEARING

TO: \_\_\_\_\_

(Name of subject of proceeding)

Service Address

You are hereby notified that a petition has been filed alleging that you are an \_\_ incapacitated, \_\_ partially incapacitated person and are incapable of caring for yourself, managing your property.

The petition requests that a \_\_ guardian, \_\_ limited guardian be appointed by the court to make decisions for you regarding \_\_ yourself, your property. A copy of the petition is attached.

The hearing on the petition will be held on

(date, time and place of the hearing)

1 At the hearing a ( ) guardian, ( ) limited guardian may be  
2 appointed for your ( ) person, ( ) property. The judge will explain  
3 to you the nature, purpose and effect of the proceedings.

4 You have the right to attend the hearing. You may confront and  
5 cross-examine all witnesses and present your own witnesses. You  
6 have the right to request that your hearing be closed to the public.  
7 You may request that an expert be appointed to examine you and if  
8 the judge believes that an examination is necessary, the judge will  
9 order an evaluation to be done.

10 You have the right to hire an attorney of your choice to  
11 represent you. If you do not have an attorney and you wish to be  
12 represented by an attorney at the hearing, the court will appoint  
13 one for you. You may request the appointment of an attorney orally  
14 or in writing prior to the hearing or at the hearing. If you are  
15 able, you will be required to pay the cost of an attorney appointed  
16 by the court.

17 SECTION 9. AMENDATORY 30 O.S. 2011, Section 4-201, is  
18 amended to read as follows:

19 Section 4-201. A. Before the entry of an order appointing a  
20 person or organization as a guardian of the person and before the  
21 letters of guardianship issue, the court may require the person or  
22 organization to be appointed to provide a bond to this state, with  
23 sufficient sureties, to be approved by the court, and in such penal  
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1 sum as the court shall order, conditioned that the guardian will  
2 faithfully execute the duties of the trust according to law.

3 B. 1. Before the entry of an order appointing a person or  
4 organization as the guardian of a minor or as the guardian or  
5 limited guardian of the property of an incapacitated or partially  
6 incapacitated person takes effect, and before the letters of  
7 guardianship issue, the court shall require the person or  
8 organization to be appointed to provide a bond, in an amount not  
9 less than the value of intangible personal property as alleged in  
10 the petition or otherwise determined by the court at the hearing on  
11 the petition, to this state, with sufficient sureties, to be  
12 approved by the court, and in such penal sum as the court shall  
13 order, conditioned that the guardian will faithfully execute the  
14 duties of the trust according to law.

15 2. Except as otherwise provided by paragraph 3 of this  
16 subsection, upon a finding by the court that the anticipated annual  
17 income to a ward for one (1) year plus the value of the personal  
18 property of the ward is less than Forty Thousand Dollars  
19 (\$40,000.00), the court may order that a bond is not necessary. For  
20 purposes of this paragraph, personal property shall not include  
21 property owned with a joint tenant.

22 3. The provisions of this section shall not apply to cases  
23 subject to the ~~Uniform Veterans Guardianship Act~~ Veterans Volunteer  
24 Guardianship Act.

1 C. In the event the intangible personal property of the ward,  
2 as determined by the inventory, is in a greater amount than as  
3 alleged in the petition or determined by the court at the hearing on  
4 the petition, the guardian shall file at the time the inventory is  
5 filed a bond sufficient for the full amount of the intangible  
6 personal property, which bond will be in substitution for the bond  
7 originally filed on the appointment of the guardian. The amount of  
8 the bond in the future may be adjusted up or down in amount based  
9 upon the intangible personal property shown in future annual  
10 accountings; provided, however, no bond shall be reduced except upon  
11 order of the court.

12 SECTION 10. AMENDATORY 30 O.S. 2011, Section 4-303, is  
13 amended to read as follows:

14 Section 4-303. A. Except as otherwise provided by subsection B  
15 of this section, a guardian or limited guardian of the property  
16 shall, upon the expiration of a year from the time of appointment,  
17 and at least annually thereafter, present accounts to the court for  
18 settlement and allowance as part of the guardianship report as  
19 required by Section 4-306 of this title.

20 B. 1. In addition, a guardian or limited guardian of the  
21 property shall:

22 a. present accounts whenever the court requires that such  
23 report or accounts be presented, and  
24



1           b.     with the annual report of accounts, report any changes  
2                   of property listed on the inventory required by  
3                   Section 4-301 of this title. The report shall state  
4                   the compensation requested by the guardian and for the  
5                   attorneys.

6           2.     If there has been a significant change in the physical or  
7     mental condition of the ward, or the ward's financial resources, the  
8     details thereof shall be set forth in the annual report required by  
9     subsection A of this section.

10          3.     Except as otherwise directed by the court or required by the  
11     ~~Uniform Veteran's Guardianship Act (72 U.S.C. 126.1, et seq.)~~  
12     Veterans Volunteer Guardianship Act, the provisions of this  
13     subsection regarding the filing of an annual accounting and annual  
14     plan shall not apply to any guardianship of the property of a ward  
15     if the ward's financial resources or assets, other than a homestead,  
16     are worth less than Forty Thousand Dollars (\$40,000.00) if a bond  
17     has been posted, or are worth less than Ten Thousand Dollars  
18     (\$10,000.00) regardless of whether or not a bond has been posted,  
19     and if the guardian or limited guardian of the property is the  
20     spouse or a relative of the ward within the fourth degree of  
21     consanguinity.

22          C.     In addition to the reports required by subsections A and B  
23     of this section, a guardian or limited guardian shall submit a  
24     report:

1        1. If the ward is an incapacitated or partially incapacitated  
2 person, when there is a significant change in the capacity of the  
3 ward to meet the essential requirements for the physical health or  
4 safety of the ward or to manage the financial resources of the ward;

5        2. If the ward is a minor, any significant change in the  
6 condition of the minor or in the condition of the estate of the  
7 minor;

8        3. When the guardian or limited guardian resigns or is removed;  
9 and

10       4. When the guardianship is terminated.

11       D. 1. Unless waived at the discretion of the court, a guardian  
12 or limited guardian of the person of an incapacitated or partially  
13 incapacitated person shall file a report on the guardianship of the  
14 person pursuant to Section 4-305 of this title.

15       2. A guardian of the person of a minor ward shall not be  
16 required to file annual reports of the guardianship of the person of  
17 the ward unless ordered by the court.

18       3. A guardian or limited guardian of the property of a ward  
19 shall file a report on the guardianship of the property pursuant to  
20 Section 4-306 of this title.

21       E. The court shall not waive the filing of any report for a  
22 period in excess of five (5) years.

1 F. If the same person or organization is required to file  
2 reports as to both the person and the property of a ward, the  
3 reports may be consolidated.

4 G. ~~An~~ Any accounting information submitted by a guardian or  
5 limited guardian of the property of a ward shall be verified and  
6 shall be rendered in the same manner as required by Title 58 of the  
7 Oklahoma Statutes with respect to ~~an~~ any information of an estate of  
8 a decedent. Such information shall also set forth any charges to  
9 the property of the ward which have accrued since the previous  
10 accounting or, in the case of an initial accounting, since the  
11 filing of an inventory of the property of the ward placed under the  
12 control of the guardian or limited guardian.

13 H. In addition to other specified information any order of the  
14 court approving an annual guardianship plan and report shall include  
15 the date certain by which the guardian shall file the next annual  
16 report.

17 SECTION 11. AMENDATORY 56 O.S. 2011, Section 192, is  
18 amended to read as follows:

19 Section 192. No costs shall be charged whatsoever either by the  
20 court clerk or by the county judge of the district court in cases  
21 involving the guardianship of persons who are applicants for, or who  
22 are receiving ~~old-age or other assistance under the Social Security~~  
23 ~~Laws of this state~~ Social Security benefits or assistance or  
24 veterans disability compensation or pension.

1       SECTION 12.       REPEALER       72 O.S. 2011, Sections 126.1,  
2 126.2, 126.3, 126.4, 126.5, 126.6, 126.7, 126.8, 126.9, 126.10,  
3 126.11, 126.12, 126.13, 126.14, 126.15, 126.16, 126.17, 126.19,  
4 126.20, 126.22 and 126.23, are hereby repealed.

5       SECTION 13.       RECODIFICATION       72 O.S. 2011, Section 126.18,  
6 shall be recodified as Section 197 of Title 72 of the Oklahoma  
7 Statutes, unless there is created a duplication in numbering.

8       SECTION 14. It being immediately necessary for the preservation  
9 of the public peace, health or safety, an emergency is hereby  
10 declared to exist, by reason whereof this act shall take effect and  
11 be in full force from and after its passage and approval.

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